



**HONOLULU CITY COUNCIL**  
**KE KANIHELA O KE KALANA O HONOLULU**  
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'24OCT16 PM 3:39 CITY CLERK

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**MEMORANDUM**

**DATE:** October 16, 2024

**TO:** Pearlene Sotelo  
Clerk, Committee on Planning and the Economy

**FROM:** Esther Kia'āina, Chair *gk*  
Committee on Planning and the Economy

**SUBJECT:** Kia'āina Proposed Amendments to Bill 24 (2024), relating to the Primary Urban Center Development Plan, for the Committee on Planning and the Economy Meeting on October 22, 2024

Attached for consideration by the Committee on Planning and the Economy at its meeting on October 22, 2024, are my proposed amendments to Bill 24 (2024), relating to the Primary Urban Center Development Plan.

Attachments (1):

Amendment Form, Bill 24 (2024), Relating to the Primary Urban Center Development Plan

COUNCIL COM. 263  
P&E

**AMENDMENT FORM**  
**Bill 24 (2024)**  
**PRIMARY URBAN CENTER DEVELOPMENT PLAN**

TOTAL PAGES: 7  
DATE: October 16, 2024  
COUNCILMEMBER: Esther Kia'āina

Item No.	Bill or PUC DP	ROH or PUC DP Section, Exhibit, or Figure, and Title	Page No.	Amendment Description	Amendment Text (in Ramseyer Format)	Comments or Clarification
1	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.1	218	Amend Policy HC-3.1 title.	Policy HC-3.1: Improve civic engagement in the planning process [ <del>through increased</del> ] <u>and increased</u> community-focused initiatives.	Policy language broadened to accommodate moving the Priority Action supporting Resilience Hubs to this location in the plan.
2	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.3	218	Amend Policy HC-3.3 title.	Policy HC-3.3 Increase [ <del>community resilience and</del> ] disaster preparedness[.] <u>in the community.</u>	Separate and highlight disaster preparedness and readiness in the community. This policy reorganizes existing, and adds new, language emphasizing planning for disaster events at the individual and neighborhood scale.
3	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 New Policy HC-3.4	218	Add new Policy HC-3.4 title.	<u>Policy HC-3.4: Increase community resilience to climate-based hazards.</u>	Climate based hazards include those stemming from increased heat and drought, severe weather events, and increased flooding hazards. This policy reorganizes existing, and adds new, language emphasizing best practices for long-term resilience planning.
4	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.1	235	Amend Policy HC-3.1 title.	Policy HC-3.1: Improve civic engagement in the planning process [ <del>through increased</del> ] <u>and increase</u> community-focused initiatives.	Policy language broadened to accommodate moving the Priority Action supporting Resilience Hubs to this location in the plan.

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5	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.1	235	Amend Policy HC-3.1 description.	Communities are strengthened when residents are empowered to take action, be it formally working through Neighborhood Boards or Commissions or informally through neighborhood groups, <del>local</del> <u>community</u> organizations, and <del>religious/educational</del> <u>faith-based or educational</u> institutions. Greater civic participation in planning processes and daily <del>government operations</del> <u>community functions</u> creates community-driven outcomes. The City seeks to continually expand and improve modes of public outreach to empower all community members with the tools and resources necessary to work collaboratively on goals large and small that benefit the community.	Revise policy description for better consistency with additional Priority Action.
6	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.1	235	Add Policy HC-3.1 Priority Action Two for Community Resilience Hubs.	<b><u>Community Resilience Hubs.</u></b> Support establishment of Community-led Resilience Hubs defined by and for communities that can serve as trusted gathering spaces that connect residents and serve their immediate or surrounding neighborhoods. Their functions may vary depending on a community's needs while operating in a non-emergency (blue skies) capacity that can provide services and community benefits year round. <u>Partners: Community Partners, CERT (Community Emergency Response Teams), Neighborhood Boards, CCSR, CSD.</u>	Priority Action supporting Resilience Hubs in Chapter 11, PS-2.2 was removed. A new Priority Action supporting Resilience Hubs is added Policy HC-3.1.
7	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.1	235	Add new bullet point under "Other Actions."	<ul style="list-style-type: none"> <li>• <u>Encourage engagement and civic participation through the Neighborhood Board system.</u></li> </ul>	Include mention of the NB system to increase participation in civic engagement and the planning process, consistent with the policy description.
8	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.1	235	Delete existing photo and caption, and add new photo and caption.	Add new photo. Caption: <u>Volunteers lend a hand at a canal clean up (Source: DFM)</u>	Replace one of two photos of city-led public engagement with a photo of community action to better reflect revised policy language.
9	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.3	237	Amend Policy HC-3.3 title.	Policy HC-3.3 Increase <del>[community resilience and]</del> <u>disaster preparedness[-] in the community.</u>	

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10	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.3	237	Amend Policy HC-3.3 description	Awareness and preparedness for <u>major</u> disaster events from [ <del>infrequent natural</del> ] disasters such as <u>wildfires, hurricanes [or], tsunamis [te], and more common, but still potentially dangerous</u> episodic events such as storm-driven flooding or heat waves, is a key component [ <del>te</del> ] <u>in being</u> a resilient island community. [ <del>With global climate change driving well-documented sea level rise and a host of new weather patterns, turning new attention to where we build, how we build, and what actions we take to improve safety and minimize damaging losses is only growing more urgent.</del> ] This policy supports [ <del>a closer link between preparedness planning and land use planning, as well as</del> ] <u>boosting community education and available resources[.]for the community to become better prepared for disaster events. One way community members can engage with local preparedness is through training programs such the Community Emergency Response Team (CERT) program offered through the Department of Emergency Management or other offerings from expert non-profit groups. Other ways to engage include raising preparedness as a topic through the Neighborhood Board system, neighborhood watch groups, civic clubs, or by providing input through the Citizen Advisory Commission on Emergency Management. Neighborhood groups may wish to pursue working with the City's Resilience Office to establish local Resilience Hubs to meet specific community goals and needs.</u>	Amend Policy HC-3.3 descriptor text to focus on community-based preparedness. Stricken text is moved to Policy PS-2.1 in Chapter 11.
11	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.3	237	Move Policy HC-3.3 Priority Action Three to Priority Action One and amend text.	<del>[Funding for climate adaptation/mitigation. Work with all levels of government to fund development and implementation of area adaptation plans and infrastructure-specific climate adaptation and mitigation plans.]</del> <b>Empower residents with tools and resources for preparedness.</b> <u>As an island community, it is especially important to emphasize preparedness at the local level through education materials, outreach, resources, training, and support for individuals and community based organizations to strengthen preparedness and disaster response.</u> <u>Partners: Community groups, CERT (Community Emergency Response Teams), Neighborhood Boards, DEM, HFD, OCCSR</u>	Moved Priority Action three to the top; Moved and modified descriptor text from Policy PS-2.2 (Chapter 11).
12	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.3	237	Replace Policy HC-3.3 Priority Action Two with a new Priority Action Two.	<del>[Integrate hazards and disaster planning more closely with other planning functions. Collaborate across agencies to include or strengthen pre and post-disaster planning best practices into community-level planning documents.]</del> <b>Establish Resilience Hubs.</b> <u>Support establishment of Resilience Hubs defined by and for local communities that can support local resident needs and coordinate resource distribution and services during disaster response and recovery. Resilience hubs can also provide other services and community benefits year-round.</u> <u>Partners: Community groups, CERT (Community Emergency Response Teams), Neighborhood Boards, OCCSR, DEM, EMS, HFD, HESD</u>	New Priority HC-3.3 Priority Action two was moved from Policy PS-2.2 (Chapter 11), and stricken language was moved to Chapter 11.
13	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.3	237	Former Priority Action Three was moved to Priority Action One. Add new Policy HC-3.3 Priority Action Three.	<del>[Empower residents with tools and resources for preparedness. Work to implement pilot community resilience hubs and increase available preparedness programs, tools, and resources.]</del> <b>Increase community fire preparedness and fire risk mitigation.</b> <u>Support programs and initiatives that create a culture of wildfire awareness including weather risk monitoring, evacuation planning, creating defensible space around structures (clearing dry brush and vegetation), and looking out for one's neighbors.</u> <u>Partners: Community groups, CERT (Community Emergency Response Teams), Neighborhood Boards, HFD, DEM, OCCSR</u>	Old language was modified and moved to Priority Action One. New Priority Action Three is new content that addresses fire mitigation and preparedness.
14	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.3	237	Add new photo and caption.	Add photo of person wearing a safety vest and clearing overgrowth. Caption: <u>Clearing overgrowth is a best practice to manage fire risk and to reduce debris in the stormdrain system. (Source: DFM).</u>	Removed photo was retained on the following page for new HC-3.4 policy

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15	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.3	237	Add new photo and caption.	Add photo of a fire truck. Caption: <u>A Honolulu Fire Department truck. (Source: HFD)</u>	Removed photo was retained on the following page for new HC-3.4 policy
16	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 Policy HC-3.3	237	Delete Other Actions provisions.	<del>[Other Actions: • Plan for upgrades to 'last resort' emergency shelters. • Create and regularly update a dedicated Multi Hazard Pre-Disaster Mitigation Plan.]</del>	Content topics covered in Chapter 11 PS-2.2.
17	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 New Policy HC-3.4	238	Add a new page 238 to add a new Policy HC-3.4 title.	Policy <del>[HC-3.3]</del> <u>HC-3.4</u> Increase community resilience <del>[and disaster preparedness.]</del> <u>to climate-based hazards.</u>	Revised (split) old Policy HC-3.3 into new Policy HC-3.3 and new Policy HC-3.4.
18	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 New Policy HC-3.4	238	Add new Policy HC-3.4 description.	<u>Climate-based hazards include those stemming from increased heat and drought, severe weather events, and increased flooding hazards from both storm events and sea level rise. While heat waves, storm flooding, and fires may be familiar dangers, the severity and frequency of such hazards is increasing with climate change. Fortunately, the community has worked with the City's Office of Climate Change, Sustainability and Resiliency to prepare both a Climate Action Plan and the Climate Ready O'ahu Climate Adaptation Strategy. These Plans are consistent with and complementary to the O'ahu General Plan and the City's Development Plans and Sustainable Communities Plans with a dual focus on increasing resilience for our island community and addressing climate change at the root through practical steps.</u>	This policy has been simplified to support adequate funding for climate-based hazards and implementing the City's Climate Action Plan and Climate Ready O'ahu Climate Adaptation Plan.
19	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 New Policy HC-3.4	238	Add new Policy HC-3.4 Priority Action One.	<u><b>Implement the community-led Climate Ready O'ahu Resilience Adaptation Strategy (CRO).</b> Collaborate to address the key climate-based hazards identified by the CRO: increasing temperatures, rising sea levels, increasing precipitation, drought and wildfires, and hurricanes. Actions particularly relevant to the PUC include those related to heat abatement and managing flooding of all causes.</u> <u>Partners: Community groups, OCCSR, DPP, DEM, DTS, DFM, ENV, BWS, Other City and State partners</u>	
20	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 New Policy HC-3.4	238	Add new Policy HC-3.4 Priority Action Two.	<u><b>Funding for climate-based hazards planning and new processes.</b> Work with all levels of government to fund and include planning for climate-based hazards across city programs and agencies. Include robust community input on the benefits and trade-offs of adaptation strategies into the planning process for new initiatives. Invest in adaptation measures equitably for the benefit of the whole community.</u> <u>Partners: All City agencies</u>	
21	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 New Policy HC-3.4	238	Add new photo and caption.	Add photo. Caption: <u>A 2019 assessment on Oahu showed elevated temperatures in many urban areas.</u>	

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22	PUC DP	Chapter 7 – Healthy Communities Goal HC-3 New Policy HC-3.4	238	Add new photo and caption.	Add photo depicting a flooding event in the Primary Urban Center. Caption: <i>"Blue sky" tital flooding in Kalihi Kai. (Source: UH Sea Grant King Tides Project)</i>	Add one new photo that better illustrates policy and retained one photo from the previous page 237 (heat map of the PUC).
23	PUC DP		238-240	Renumbering of pages.	With addition of a new page 238, subsequent pages are renumbered.	
24	PUC DP	Chapter 7 – Healthy Communities Links for More Information	240	Add HFD contact information.	<u>Honolulu Fire Department</u> <a href="http://fire.honolulu.gov">http://fire.honolulu.gov</a>	Add the HFD website as a new resource to the "for more information see..." page at the end of the chapter.
25	PUC DP		241	Delete blank page	[This page intentionally left blank]	With addition of one new page, previous "blank page" 240 no longer needed for chapter pagination.
26	PUC DP	Chapter 11 – Civic Facilities + Services Goal PS-2 Policy PS-2.2	322	Amend Policy PS-2.2 title.	Policy PS-2.2: Strengthen <del>community disaster preparedness.</del> <u>pre- and post-disaster planning.</u>	The existing policy language on community disaster preparedness was moved to Chapter 7. Chapter 11 retains and supplements content on the City's emergency management plans.
27	PUC DP	Chapter 11 – Civic Facilities + Services Goal PS-2 Policy PS-2.1	327	Amend Policy PS-2.1 to focus on agency-led actions.	Policy PS-2.1: Increase resilience to disruptive hazard events through coordinated effort.	No change to policy, but changes are proposed below for the Priority Actions.  Divided Chapter 7 and Chapter 11 hazard mitigation and emergency management content into two broad categories. Mostly community-led actions (Chapter 7), Mostly City agency-led actions (Chapter 11). With the reorganization, Policy PS-21 will benefit from minor edits that emphasize its theme of integrated planning for hazards.

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28	PUC DP	Chapter 11 – Civic Facilities + Services Goal PS-2 Policy PS-2.1	327	Amend Policy PS-2.1 description.	Identification and holistic assessment of the PUC’s hazard-vulnerable infrastructure will allow for better long-range planning and allocation of resources. Regular holistic assessments will also allow for coordinated planning efforts across city and state agencies to effectively manage and adapt infrastructure that is essential for the PUC’s daily functioning. <del>[Focusing on strong disaster preparedness at the community scale to protect lives and property, and improving]</del> <u>improving</u> the resilience of infrastructure <del>[.]</del> can help to reduce impacts <u>of</u> and aid recovery from a disruptive hazard event.	
29	PUC DP	Chapter 11 – Civic Facilities + Services Goal PS-2 Policy PS-2.1	327	Amend Policy PS-2.1 Priority Action One.	<del>[Improve pre-disaster planning and resilience.]</del> <b><u>Practice integrated land use planning for hazard mitigation.</u></b> Improve holistic and watershed-based resilience planning for hazard-vulnerable coastal areas in the PUC, including Waikīkī <del>[and]</del> , the PUC’s South Shore <del>[.]</del> , and floodable inland areas. Coordinate across city and state agencies to effectively assess and respond to hazards vulnerabilities. Partners: DPP, OCCSR, BWS, DTS, ENV, DFM, State partners	
30	PUC DP	Chapter 11 – Civic Facilities + Services Goal PS-2 Policy PS-2.1	327	Amend Policy PS-2.1 Priority Action Three.	<del>Implement [a] the City’s Climate Adaptation [Strategy.] Plans.</del> Incorporate priority actions from the City’s <del>[Climate Adaptation Strategy (CAS) into future updates to the City’s Pre-Disaster Multi-Hazard Mitigation Plan for ongoing hazard mitigation planning that identifies and addresses]</del> <b><u>adaptation plans that identify and address top climate change hazards and their impacts[.] on physical assets and infrastructure into long range capital improvement planning.</u></b> Partners: All City agencies	
31	PUC DP	Chapter 11 – Civic Facilities + Services Goal PS-2 Policy PS-2.2	328	Amend Policy PS-2.2 title.	Policy PS-2.2: Strengthen <del>[community disaster preparedness.]</del> <u>pre- and post-disaster planning.</u>	The existing policy language on community disaster preparedness was moved to Chapter 7. Chapter 11 retains and supplements content on the City’s emergency management plans.
32	PUC DP	Chapter 11 – Civic Facilities + Services Goal PS-2 Policy PS-2.1	328	Amend Policy PS-2.2 description.	<del>[Encouraging and supporting communities to build capacity for self-reliance in times of disaster is vital to recovery efforts for the PUC and beyond. As an island community that may be subject to disrupted supply chains or impassable roads in the event of an emergency, it is especially important to emphasize preparedness at the local level. Fostering communities that have the ability to build networks that can both prepare for and organize in the aftermath of disruptive hazards is critical for relief and recovery. Community resilience and preparedness in the PUC can be supported through initiatives that share information about natural hazards and critical resources at the neighborhood level.]</del> <u>Citywide emergency management plans are developed by the Honolulu Department of Emergency Management (DEM) that coordinates critical response between city, state, and federal agencies for the public health and safety of the City during times of emergency and disaster. The DEM is further supported by the Office of Climate Change, Sustainability, and Resiliency (OCCSR) which works to coordinate citywide planning for resiliency in the face of climate change hazards through the development of policies and programs that support resilient infrastructure and communities, and through the planning participation of other infrastructure and public safety agencies. The DEM conforms to the local preparedness standards of FEMA in performing awareness, prevention, mitigation, preparedness, coordinated response and recovery and planning activities.</u>	This description revised to emphasize pre and post-disaster planning. Community preparedness topics were consolidated in Chapter 7, Healthy Communities.  New policy descriptor was moved from the call out box.

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33	PUC DP	Chapter 11 – Civic Facilities + Services Goal PS-2 Policy PS-2.1	328	Delete Policy PS-2.2 Priority Action One.	<del>[Resilience Hubs. Support establishment of Resilience Hubs defined by and for individual communities that can support local resident needs and coordinate resource distribution and services during disaster response and recovery. Resilience Hubs can also provide other services and community benefits year-round. Some hubs provides basic food and emergency medical supplies, while others serve as a physical gathering place and centralized location for coordinating aid and distributing essential goods and critical services to a larger area.]</del>	
34	PUC DP	Chapter 11 – Civic Facilities + Services Goal PS-2 Policy PS-2.1	328	Add new Policy PS-2.2 Priority Action One.	<b><u>Integrate hazards and disaster planning more closely with other planning functions.</u></b> Collaborate across agencies to include or strengthen pre-and post-disaster planning best practices into community-level planning documents. Look to the long-term when establishing guidelines for rebuilding damaged property and for identifying areas of future growth and change. Avoid or comprehensively address adaptation or mitigation in areas that are, or are projected to be, experiencing the greatest impacts. Put in place processes and procedures for rebuilding more resiliently after a catastrophic event. Partners: OCCSR, DEM, EMS, HFD, HESC, <u>HPD</u> , Community partners	
35	PUC DP	Chapter 11 – Civic Facilities + Services Goal PS-2 Policy PS-2.1	328	Amend Policy PS-2.2 Priority Action Two.	<b><u>Improve emergency management infrastructure[,] and building codes.</u></b> Improve warning and alert systems[,] and physical shelters[ <del>-, and regularly</del> ]. Regularly adopt progressive building codes to adequately prepare [ <del>new infrastructure</del> ] for natural disasters. Partners: DEM, OCCSR, DDC, DPP, State agencies	
36	PUC DP	Chapter 11 – Civic Facilities + Services Goal PS-2 Policy PS-2.1	328	Add new call out box text.	<u>Wildland Fires</u> <u>The devastating effects of the August 2023 wildfire on Maui that swept through Lahaina town has been a painful collective loss for Hawai'i. It has also been a collective shock that has mobilised action and increased awareness of the wildfire dangers throughout the state, exacerbated by increasing heat, drought, and extreme weather patterns. While wildfire risk may not be the first thing one thinks of in an urbanized area like the PUC, there are many regional neighborhoods that border upon vegetated natural areas in our ridges and in our valleys. In addition, in a densely urban area, fires of any cause may quickly spread from structure to structure given the right conditions. That is why it is important that the City's emergency management agencies, elected officials, community groups, and concerned citizens join together to take steps in increasing fire safety by raising awareness, training, and preparedness. In August 2023, Honolulu's Mayor Blangiardi ordered a review of O'ahu's fire risk, assets and capabilities, and needs for the ongoing task of fire preparedness.</u>	Add lessons learned from Lahaina, Maui. Previous call out box text was revised and moved to the Policy description.