REPORT OF THE COMMITTEE ON **EXECUTIVE MATTERS AND LEGAL AFFAIRS**

Voting Members:

Andria Tupola, Chair; Carol Fukunaga, Vice-Chair; Radiant Cordero, Brandon J.C. Elefante, Esther Kia'āina, Calvin Say, Heidi Tsuneyoshi, Augie Tulba, Tommy Waters

> Committee Meeting Held July 26, 2022

Honorable Tommy Waters Chair, City Council City and County of Honolulu

Mr. Chair:

Your Committee on Executive Matters and Legal Affairs, which considered Bill 26 (2022) entitled:

"A BILL FOR AN ORDINANCE RELATING TO GIFTS TO MAYOR, PROSECUTING ATTORNEY, COUNCILMEMBER, AND OFFICER OR EMPLOYEE."

transmitted by Departmental Communication 267 (2022) dated April 8, 2022, from the Honolulu Ethics Commission and introduced on April 12, 2022, which passed first reading at the May 4, 2022 Council meeting, reports as follows:

The purpose of Bill 26 (2022) is to clarify gifts to the Mayor, the Prosecuting Attorney, Councilmembers, and City officers and employees.

Jan Yamane, Executive Director of the Honolulu Ethics Commission testified in support of the Bill.

Your Committee received no testimony in support or opposition to the Bill. One individual offered comments.

CITY COUNCIL

CITY AND COUNTY OF HONOLULU HONOLULU, HAWAII

AUG 10 2022 ADOPTED ON

COMMITTEE REPORT NO. 191

REPORT OF THE COMMITTEE ON EXECUTIVE MATTERS AND LEGAL AFFAIRS

Voting Members:

Andria Tupola, Chair; Carol Fukunaga, Vice-Chair; Radiant Cordero, Brandon J.C. Elefante, Esther Kia'āina, Calvin Say, Heidi Tsuneyoshi, Augie Tulba, Tommy Waters

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Your Committee considered and approved a proposed posted CD1 version of the Bill that makes the following amendments:

- A. In SECTION 2, removes the definition of "Officer or employee" from ROH Section 3-8.7(a), as it is already defined in ROH Section 3-8.1, which is applicable to the entirety of ROH Chapter 3, Article 8.
- B. In SECTION 2, revises the exemption proposed under ROH Section 3-8.7(d)(11) to clarify that "negligible value" applies to the lei, not the celebration.
- C. Makes miscellaneous technical and non-substantive amendments.

Your Committee on Executive Matters and Legal Affairs is in accord with the intent and purpose of Bill 26 (2022), as amended herein, and recommends that it pass second reading, be scheduled for a public hearing, and be referred back to Committee in the form attached hereto as Bill 26 (2022), CD1. (Ayes: Elefante, Kia'āina, Say, Tulba, Tupola – 5; Noes: None; Excused: Cordero, Fukunaga, Tsuneyoshi, Waters – 4.)

Respectfully submitted,

Committee Chair

CITY COUNCIL

CITY AND COUNTY OF HONOLULU HONOLULU, HAWAII



ORDINANCE		
BILL	26 (2022), CD1	

A BILL FOR AN ORDINANCE

RELATING TO GIFTS TO MAYOR, PROSECUTING ATTORNEY, COUNCILMEMBER, AND OFFICER OR EMPLOYEE.

BE IT ORDAINED by the People of the City and County of Honolulu:

SECTION 1. Policy and Purpose. The City and County of Honolulu shall maintain the integrity of its elected and appointed officers and employees and assure the public that such officers and employees are above reproach and not subject to influence by city vendors, clients, or others. They, as agents of public purpose, shall faithfully discharge the duties of their offices regardless of personal considerations and with no expectation of gift, gratuity, reward, or other thing of value, unless exempted. Accordingly, the purpose of this ordinance is to clarify gifts to the Mayor, the Prosecuting Attorney, Councilmembers, and other City officers and employees.

SECTION 2. Section 3-8.7, Revised Ordinances of Honolulu 1990, is amended to read as follows:

- "Sec. 3-8.7 Gifts to mayor, prosecuting attorney, <u>councilmember</u>, and [appointed] officer or employee—Prohibition under certain circumstances.
- (a) For the purpose of this section:

["Appointed officer or employee" means an officer or employee, as defined under Section 3-8.1, other than an elected officer and shall include officers and employees of the board of water supply and the Honolulu Authority for Rapid Transportation.

"Appointed officer" includes a member of a board or commission including board members of the board of water supply and the Honolulu Authority for Rapid Transportation.]

"Gift" means any gift, whether in the form of money, goods, service, loan, travel, entertainment, hospitality, thing[-] of value, favor, gratuity, commission, or promise [or] of a gift in any other form.

"Indirectly" means a gift to a city officer's or employee's spouse, domestic partner, fiancé, fiancée, siblings, children, or parents; spouse's or domestic partner's children or parents; or child's spouse or domestic partner.

"Negligible value" is defined as equal to or less than \$25.



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"Prohibited source" means any individual, person, organization, or entity doing business with the city including, but not limited to lobbyists, vendors, contractors, clients, political committees, tenants, concessionaires, persons with an interest that may be affected by performance or non-performance of the official's or employee's official duties, and any individual seeking official action from, or doing business with, the city, or representatives or agents of any of the above.

- (b) [Neither the mayor, the presecuting attorney, nor any appointed] No city officer or employee shall solicit, accept, or receive, directly or indirectly, any gift [under]:
 - (1) From a prohibited source; or
 - (2) <u>Under circumstances in which it can be reasonably inferred that the gift is intended:</u>
 - [(1)] (A) To influence the solicitor or recipient in the performance of an official duty; or
 - [(2)] (B) As a reward <u>or gratuity</u> for any official action on the solicitor's or recipient's part.
- (c) During each one-year period beginning on July 1st and ending on June 30th, [neither the mayor, the prosecuting attorney, nor any appointed] no city officer or employee shall solicit, accept, or receive, directly or indirectly, from any one source any gift or gifts, not exempted by subsection (d), valued singly or in the aggregate [in excess of \$200.00.] unless of negligible value.
- (d) Exempted from the prohibition of subsection (c) are the following:
 - (1) Gifts received by will or intestate succession;
 - (2) Gifts received by way of distribution of any inter vivos or testamentary trust established by a spouse or ancestor;
 - (3) Gifts from a spouse, fiancé, fiancée, any relative within four degrees of consanguinity or the spouse, <u>domestic partner</u>, fiancé, or fiancée of such a relative. A gift from any such person shall not be exempt from subsection (c) if the person is acting as an agent or intermediary for any person not covered by this subdivision;
 - (4) Political campaign contributions that comply with [state] State law;



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- (5) Anything available or distributed to the public generally without regard to the official status of the recipient;
- (6) Gifts that, within 30 days after receipt, are returned to the giver or donated to a public body or to a bona fide educational or charitable organization without the donation being claimed by the [mayor, the presecuting atterney, or an appointed] officer or employee as a charitable contribution for tax purposes. In the event the gift is donated to a public body or to a bona fide educational or charitable organization, the donor shall send, along with the gift, documentation acknowledging the initial giver of the gift; [and]
- (7) Exchanges of <u>negligible and</u> approximately equal value on holidays, birthdays, or special occasions[-];
- (8) Lawful compensation as a city officer or employee;
- (9) Typical beverage or snack given when attending a conference or meeting in an office;
- (10) Items customarily given to express condolences or sympathy, such as flowers, food items, or cards, given to an officer or employee in connection with the death or significant injury or illness of the officer or employee or an immediate family member of the officer or employee. Such expressions of condolences or sympathy may include monetary gifts of negligible value;
- (11) Lei of negligible value given at a celebration;
- (12) An award, plaque, certificate, memento, novelty, or similar item of no resale value given in recognition of the recipient officer's or employee's civic, charitable, political, professional, or public service; and
- (13) Gifts received while visiting other cities, counties, states, or countries; or while hosting visitors from other cities, counties, states, or countries when it would be a breach of protocol to refuse the gift or other tokens of recognition presented by representatives of governmental bodies or political subdivisions who are acting in their official capacities.
- (e) A violation of this section by [the mayor, the prosecuting attorney, or an appointed] a city officer or employee shall be punishable in accordance with Section 3-8.5."



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SECTION 3. Section 3-8.8, Revised Ordinances of Honolulu 1990, is repealed.

["Sec. 3-8.8 Gifts to councilmember Prohibition under certaincircumstances.

- (a) No councilmember shall-solicit, accept or receive, directly or indirectly, any gift, whether in the form of money, goods, service, loan, travel, entertainment, hospitality, thing or promise, or in-any other form, under circumstances in which it can be reasonably inferred that the gift is intended to influence the councilmember in the performance of the councilmember's official duties or is intended as a reward for any official action on the councilmember's part.
- (b) During each one-year-period beginning on July 1st and ending on June 30th, no councilmember shall solicit, accept, or receive, directly or indirectly, from any one source any gift or gifts, not exempted by subsection (c), valued singly or in the aggregate in excess of \$200.00.
- (c) Exempted from the prohibition of subsection (b) are the following:
 - (1) Gifts received by will or intestate succession;
 - (2) Gifts received by way of distribution of any inter vivos or testamentary trust established by a spouse or ancestor;
 - (3) Gifts from a spouse, fiancé, fiancée, any relative within four degrees of consanguinity of the councilmember or the spouse, fiancé, or fiancée of such a relative. A gift from any such person shall not be exempt from subsection (b) if the person is acting as an agent or intermediary for any person not covered by this subdivision;
 - (4) Political campaign contributions-that comply with state law;
 - (5) Anything available or distributed to the public generally without regard to the official status of the recipient;
 - (6) Gifts that, within 30 days after receipt, are returned to the giver or denated to a public body or to a bona fide educational or charitable organization without the denation being claimed by the councilmember as a charitable contribution for tax purposes. In the event the gift is denated to a public-body or bona fide educational or charitable organization, the councilmember shall send, along with the gift, documentation acknowledging the initial giver of the gift; and



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- (7) Exchanges of approximately equal value on holidays, birthdays, or special occasions.
- (d) A violation of this section by a councilmember shall be punishable in accordance with Section 3-8.5."]

SECTION 4. Ordinance material to be repealed is bracketed and stricken. New material is underscored. When revising, compiling, or printing this ordinance for inclusion in the Revised Ordinances of Honolulu, the Revisor of Ordinances need not include the brackets, the material that has been bracketed and stricken, or the underscoring.



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SECTION 5. This ordinance takes effect upon its approval.

	INTRODUCED BY:
	Tommy Waters (br)
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DATE OF INTRODUCTION:	
April 40, 2000	
April 12, 2022 Honolulu, Hawai'i	Councilmembers
APPROVED AS TO FORM AND LEGAL	ITY:
Deputy Corporation Counsel	
APPROVED thisday of	, 20
RICK BLANGIARDI, Mayor City and County of Honolulu	

