

REPORT OF THE COMMITTEE ON PARKS AND COMMUNITY SERVICES

Voting Members:

Augie Tulba, Chair; Heidi Tsuneyoshi, Vice-Chair;
Carol Fukunaga, Andria Tupola

Committee Meeting Held
October 21, 2021

Honorable Tommy Waters
Chair, City Council
City and County of Honolulu

Mr. Chair:

Your Committee on Parks and Community Services, which considered Bill 34 (2021) entitled:

**"A BILL FOR AN ORDINANCE RELATING TO COMMERCIAL
ACTIVITIES AT PUBLIC PARKS,"**

introduced on August 5, 2021, which passed First Reading at the August 11, 2021 Council meeting, reports as follows:

The purpose of Bill 34 (2021) is to address commercial activities at certain beach parks to include Sunset Beach Park, Haleiwa Beach Park, and Haleiwa Alii Beach Park; and at City owned or operated beach rights-of-way and easements to include from Sunset Point to Kaiaka Point.

Committee Vice Chair Councilmember Tsuneyoshi offered comments stating that the measure is aimed at addressing the over-commercialization of certain beach parks on the North Shore of Oahu.

At your Committee's meeting on October 21, 2021, two individuals provided oral testimony in opposition to the Bill and two individuals offered oral comments on the Bill. Written testimony from four individuals were received in support of Bill; 44 individuals wrote in opposition to the Bill; and one individual submitted comments.

CITY COUNCIL
CITY AND COUNTY OF HONOLULU
HONOLULU, HAWAII

ADOPTED ON

NOV 10 2021

COMMITTEE REPORT NO. **310**

REPORT OF THE COMMITTEE ON PARKS AND COMMUNITY SERVICES

Voting Members:

Augie Tulba, Chair; Heidi Tsuneyoshi, Vice-Chair;
Carol Fukunaga, Andria Tupola

Committee Meeting Held
October 21, 2021
Page 2

Your Committee also received oral testimony in opposition to the Bill from the following institutions, organizations, and government agencies:

- I Want To Marry You Weddings
- Hawaii Surfing Academy
- KSG Law
- Weddings of Hawaii
- Oahu Wedding Association
- Natty Surf School

The Academy for Creative Media, Manoa provided comments.

Written testimony in opposition to the Bill was received from the following institutions, organizations, and government agencies:

- Affordable Weddings of Hawaii
- University Flowers
- Rainbow Watersports
- Haleiwa Surf School LLC
- Aloha Bridal Connections
- La Flor Events
- Oahu Wedding Association
- Esselle Weddings & Event
- SR Entertainment

CITY COUNCIL

CITY AND COUNTY OF HONOLULU
HONOLULU, HAWAII

ADOPTED ON

NOV 10 2021

COMMITTEE REPORT NO. **310**

REPORT OF THE COMMITTEE ON PARKS AND COMMUNITY SERVICES

Voting Members:

Augie Tulba, Chair; Heidi Tsuneyoshi, Vice-Chair;
Carol Fukunaga, Andria Tupola

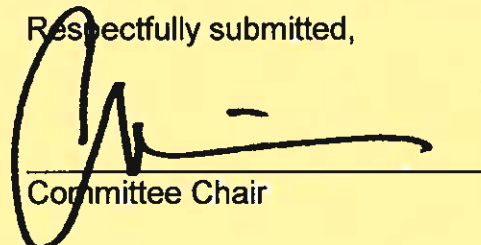
Committee Meeting Held
October 21, 2021
Page 3

Your Committee amended the Bill to a CD1 version that makes the following amendments:

- A. Exempts commercial filming activities from the restrictions on commercial activities at Sunset Beach Park, Haleiwa Beach Park, and Haleiwa Alii Beach Park.
- B. Amends the language of the sections on commercial activity at parks to improve clarity and conformity.
- C. Makes miscellaneous technical and nonsubstantive amendments.

Your Committee on Parks and Community Services is in accord with the intent and purpose of Bill 34 (2021), as amended herein, and recommends that it pass second reading, be scheduled for a public hearing, and be referred back to the Committee in the form attached hereto as Bill 34 (2021), CD1. (Ayes: Tsuneyoshi, Tulba – 2; Ayes with reservations: Fukunaga – 1; Noes: None; Excused: Tupola – 1.)

Respectfully submitted,



Committee Chair

CITY COUNCIL

CITY AND COUNTY OF HONOLULU
HONOLULU, HAWAII

NOV 10 2021

ADOPTED ON _____

COMMITTEE REPORT NO. 310



A BILL FOR AN ORDINANCE

RELATING TO COMMERCIAL ACTIVITIES AT PUBLIC PARKS.

BE IT ORDAINED by the People of the City and County of Honolulu:

SECTION 1. The purpose of this ordinance is to address commercial activities at certain beach parks.

SECTION 2. Section 10-1.2, Revised Ordinances of Honolulu 1990 ("Park rules and regulations"), is amended by amending subsections (h) and (i) to read as follows:

"(h) Commercial activities prohibited at parks.

(1) Commercial activities, including recreational stops by commercial tour companies, but excluding commercial filming activities that take place from 1:00 p.m. on Saturdays through 6:30 a.m. on Mondays, are not allowed at any time [at Kailua Beach Park and Kalama Beach Park, except as otherwise provided in this chapter for commercial filming activities.] at the following parks:

(A) Kailua Beach Park; and

(B) Kalama Beach Park.

(2) Commercial activities, including recreational stops by commercial tour companies, but excluding commercial filming activities, are not allowed at any time at the following parks:

(A) Sunset Beach Park;

(B) Haleiwa Beach Park; and

(C) Haleiwa Alii Beach Park.

(3) Recreational stops by commercial tour companies are not allowed at any time at the following parks:

[(4)] (A) Waimanalo Beach Park[.];

(B) Kaiona Beach Park[.];

(C) Kaupo Beach Park[.];



A BILL FOR AN ORDINANCE

(D) Makapuu Beach Park~~[-];~~ and

(E) Bellows Field Beach Park~~[-]~~ ~~[at any time; and]~~

~~[(2) Waimanalo Bay Beach Park]~~

(4) Recreational stops by commercial tour companies are not allowed from 6:30 p.m. on Fridays through 6:30 a.m. on Mondays and on all [state] State and federal holidays[-] at Hūnānāniho.

- (i) Commercial activities, including recreational stops by commercial tour companies, are not allowed at any time at city owned or operated beach rights-of-way and easements from Lanikai to Kapoho Point (Castle Point)~~[-]~~, and from Sunset Point to Kaiaka Point.

Recreational stops by commercial tour companies are not allowed at any time at city owned or operated beach rights-of-way and easements from Makapuu Point to and including ~~[Waimanalo Bay Beach Park,]~~ Hūnānāniho, including the ~~[Waimanalo Bay Beach Park]~~ Hūnānāniho access gate on Aloiloi Street."

SECTION 3. Section 10-1.3, Revised Ordinances of Honolulu 1990 ("Permits"), as amended by Ordinance 20-42 and Ordinance 21-8, is amended by amending subsection (a) to read as follows:

- "(a) Required. Any person using the recreational and other areas and facilities under the control, maintenance, management, and operation of the department of parks and recreation must first obtain a permit from the department for the following uses:

- (1) Picnic groups, consisting of 50 or more persons.
- (2) Camping.
- (3) Sports activities, including but not limited to professional athletic contests, tournaments, or demonstration events, and professional surfing contests conducted by a league, organization, association, group, or individual.

A sports activity that requires a permit as provided under this section is subject to the following restrictions, in addition to any other conditions imposed by the rules adopted by the director:



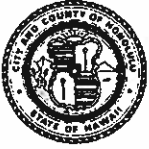
A BILL FOR AN ORDINANCE

- (A) Gender Equity. The department of parks and recreation shall not give preferential treatment to requests for permits for male activities over requests for permits for female activities. This requirement does not apply if:
 - (i) The sports activity is limited to one gender;
 - (ii) The rules governing a particular sports activity expressly prohibit the participation of a particular gender; and
 - (iii) Permits are made available on an equal basis for a similar activity with participants of another gender or to participants of all genders.
- (B) Issuance Standards for Permits. The department of parks and recreation shall uniformly treat each application, based upon the facts presented, free from improper or inappropriate considerations and from unfair discrimination and shall exercise no other discretion over the issuance of a permit under this section, except as provided in this section and in the departmental rules.
- (C) Review. Upon the department's refusal to issue a permit, the applicant for the permit is entitled to request a hearing before the director of parks and recreation or a hearings officer appointed by the director to be held within 30 days after the date of the refusal. The hearing will be subject to HRS Chapter 91. In the review, the department's decision will be upheld in the absence of a finding of abuse of discretion.
- (4) Recreational activities, including nonprofit fundraising activities, sponsored by community organizations, associations, groups, or individuals.
- (5) Expressive Activities.
 - (A) Expressive activities held at Ala Moana Regional Park or in the following areas of Kapiolani Regional Park require a permit when the expressive activity involves 150 or more persons[-] ;
 - (i) The triangle area fronting the Honolulu Zoo bordered by Kapahulu Avenue and Monsarrat Avenue, but excluding the Honolulu Zoo;



A BILL FOR AN ORDINANCE

- (ii) The area within Kapiolani Regional Park bordered by Monsarrat Avenue, Paki Avenue, Poni Moi Road, and Kalakaua Avenue;
 - (iii) The Waikiki playground area bordered by Monsarrat Avenue, Leahi Avenue, and Paki Avenue, generally rectangular in shape;
 - (iv) The Leahi area bordered by Leahi Avenue, Noela Street, and Paki Avenue, generally rectangular in shape; or
 - (v) The archery range area bordered by Paki Avenue and Poni Moi Road, generally rectangular in shape.
- (B) For all other public parks, and areas of Kapiolani Regional Park outside of the areas specified in Section 10-1.3(a)(5)(A), a permit is required when the expressive activity involves 75 or more persons.
- (C) This subdivision does not apply if the expressive activity is due to a spontaneous event occasioned by news or affairs coming into public knowledge within 48 hours of such expressive activity, in which case the organizer must provide written notice to the city as soon as practicable prior to such expressive activity.
- (6) Meetings or gatherings or other similar activity other than expressive activities held by organizations, associations, or groups.
- (7) Nonrecreational, public service activities, meetings, and gatherings other than expressive activities held by organizations, communities, or groups.
- (8) Right of entry into parks for installation of utilities or construction work.
- (9) The playing of musical instruments as solo or two or more instruments that fall within the standards described in paragraphs (A), (B), and (C):
- (A) Musical instruments that are limited to two octaves or less, including but not limited to the following musical instruments:
 - (i) Tuba;
 - (ii) Tympani;



A BILL FOR AN ORDINANCE

- (iii) Maracas;
 - (iv) Uliuli;
 - (v) Castanets;
 - (vi) Tambourine; or
 - (vii) Percussion instruments in which a human hand or drumsticks are used to create sounds therefrom.
- (B) Musical instruments that when played do not exceed the sound pressure level established in Section 10-1.2(b)(8).
- (C) Musical instruments that are used or played continuously without a regular hourly break of 30 minutes, or for more than six hours within a day.
- (D) The use or the playing of a musical instrument that requires a permit as provided under this section is subject to the following restrictions, in addition to any other conditions imposed by the rules adopted by the director; provided that the restrictions do not apply to the playing of musical instruments in conjunction with expressive activities:
 - (i) Issuance Standards for Permits. The department of parks and recreation shall uniformly treat each application, based upon the facts presented, free from improper or inappropriate considerations and from unfair discrimination and shall exercise no other discretion over the issuance of a permit under this section, except as provided in this section and in the departmental rules.
 - (ii) Judicial Review. Upon the department's refusal to issue a permit, the applicant for such permit is entitled to a review by the circuit court within 30 days after the date of the refusal. In the review, the department's decision will be upheld in the absence of a judicial finding of abuse of discretion.



A BILL FOR AN ORDINANCE

- (iii) Restrictions. The use or the playing of a musical instrument that requires a permit as provided hereunder is subject to the following restrictions, in addition to any other conditions imposed by the rules adopted by the director:
 - (aa) Time: Only between the hours of 9:00 a.m. and 6:00 p.m. daily;
 - (bb) Place: The playing of such instruments must be restricted to a facility especially constructed for such purpose, such as the bandstand at Kapiolani Regional Park or other areas within the park that are clearly designated in the permit; and
 - (cc) Manner: During the hours mentioned in clause (aa) of this subparagraph, every half-hour of playing period must immediately be followed by a 15-minute break or every one hour of playing period must immediately be followed by a half-hour break; provided that at no time may there be any continuous playing exceeding an hour.
 - (iv) Duration of Permit. The duration of a permit issued pursuant to this subdivision cannot exceed one month.
- (10) Hang gliding.
- (11) Commercial activities; provided that the proposed commercial activities under the permit are consistent with the use of the park under consideration, subject to reasonable limitations on the size of the groups, and the time and area within which the event is permitted, and subject to department of parks and recreation rules and regulations regarding the solicitation of business, advertising, and commercial promotional activities. ~~[No permit may be issued for commercial activities, including permits for recreational stops by commercial tour companies, at Kailua Beach Park and Kalama Beach Park, except as otherwise provided in this chapter for commercial filming activities. No permit may be issued for recreational stops by commercial tour companies at:~~
- ~~(A) Waimanalo Beach Park, Kaiona Beach Park, Kaupo Beach Park, Makapuu Beach Park, and Bellows Field Beach Park; and~~



CITY COUNCIL
CITY AND COUNTY OF HONOLULU
HONOLULU, HAWAII

ORDINANCE _____

BILL **34 (2021), CD1**

A BILL FOR AN ORDINANCE

~~(B) Waimanalo Bay Beach Park from 6:30 p.m. on Fridays through 6:30 a.m. on Mondays, and on all state and federal holidays; provided that no more than five permits may be issued for recreational stops by commercial tour companies at Waimanalo Bay Beach Park, and such permits may only be issued to commercial tour companies for recreational stops by tour vans or vehicles that seat no more than 15 passengers.]~~

No permits may be issued for commercial activities as prohibited by Section 10-1.2(h) and (i).

- (12) Constructing, utilizing, placing, occupying, or in any other manner, situating any tent."

SECTION 4. Section 10-3.2, Revised Ordinances of Honolulu 1990, as amended, is amended to read as follows:

"Sec. 10-3.2 Commercial filming activities.

- (a) The fee charged for a commercial filming activity permit shall be as follows:

Activity	Daily Permit	Monthly Permit	Annual Permit
(1) Movie or television for (i) nonlocal network and cable television and/or major motion picture studios or (ii) national advertising	[\$300.00] <u>\$300</u>	No Monthly Permit	No Annual Permit
(2) Movie or television for (i) nonprofit organizations as defined in ROH Section 29-1.1, (ii) local television and local advertising, (iii) public service, educational, or school productions, or (iv) other movie and television productions not described in subdivision (1)	[\$20.00] <u>\$20</u>	No Monthly Permit	No Annual Permit
(3) Still photos/Special event videography	[\$20.00] <u>\$20</u>	[\$100.00] <u>\$100</u>	[\$1,000.00] <u>\$1,000</u>

Provided that the mayor or a city officer or employee designated by the mayor may reduce any daily permit fee if deemed necessary by the mayor or designee to assist the proposed filming activity and it is deemed by the mayor or designee that such activity will feature or promote the State of Hawaii, island of Oahu, and/or City and County of Honolulu. Such promotions may be through the production directly or via indirect promotions related to the production.



CITY COUNCIL
CITY AND COUNTY OF HONOLULU
HONOLULU, HAWAII

ORDINANCE _____

BILL 34 (2021), CD1

A BILL FOR AN ORDINANCE

"Special event videography" means the production of motion pictures or videos for private noncommercial use, including motion pictures or videos of weddings, graduations, or similar events to be used as family mementos.

- (b) The mayor or a city officer or employee designated by the mayor shall determine which fee applies to a particular commercial filming activity permit.

~~[(c) Commercial filming activities at Kailua Beach Park and Kalama Beach Park may take place from 1:00 p.m. on Saturdays through 6:30 a.m. on Mondays, provided all permit requirements are satisfied.]"~~

SECTION 5. Ordinance material to be repealed is bracketed and stricken. New material is underscored. When revising, compiling, or printing this ordinance for inclusion in the Revised Ordinances of Honolulu, the Revisor of Ordinances need not include the brackets, the material that has been bracketed and stricken, or the underscoring.



CITY COUNCIL
CITY AND COUNTY OF HONOLULU
HONOLULU, HAWAII

ORDINANCE _____

BILL 34 (2021), CD1

A BILL FOR AN ORDINANCE

SECTION 6. This ordinance takes effect upon its approval; provided that any permits allowing commercial activity to take place at Sunset Beach Park, Haleiwa Beach Park, Haleiwa Alii Beach Park, or any City-owned or -operated beach rights-of-way or easements from Sunset Point to Kaiaka Point, that were issued prior to the effective date of this ordinance shall continue to be valid until the permits expire.

INTRODUCED BY:

Heidi Tsuneyoshi

DATE OF INTRODUCTION:

August 5, 2021

Honolulu, Hawaii

Councilmembers

APPROVED AS TO FORM AND LEGALITY:

Deputy Corporation Counsel

APPROVED this _____ day of _____, 20 _____.

RICK BLANGIARDI, Mayor
City and County of Honolulu